

Message Text

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PAGE 01 SALT T 00044 051613Z

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ACTION SS-25

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E.O. 11652: XGDS-1

TAGS: PARM

SUBJECT: AMBASSADOR JOHNSON'S STATEMENTS OF MARCH 5, 1976 (SALT TWO-9
27)

THE FOLLOWING ARE STATEMENTS DELIVERED BY AMBASSADOR
JOHNSON AT THE SALT TWO MEETING OF MARCH 5, 1976.

BEGIN FIRST STATEMENT

STATEMENT BY AMBASSADOR JOHNSON

MARCH 5, 1976

MR. MINISTER,

I

THE US AND SOVIET DELEGATIONS HAVE REACHED AGREEMENT ON
ARTICLE VII OF THE JOINT DRAFT TEXT, WHICH CONCERNS, AMONG OTHER
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SECRET

PAGE 02 SALT T 00044 051613Z

THINGS, ICBM TEST AND TRAINING LAUNCHERS. THIS ARTICLE SPECIFICALLY

EXEMPTS FROM THE 2400 AGGREGATE LIMITATION THOSE LAUNCHERS USED ONLY FOR TESTING AND TRAINING. SUBPARAGRAPH 2(B) OF THAT ARTICLE PROVIDES THAT "CONSTRUCTION OR CONVERSION OF ICBM LAUNCHERS AT TEST RANGES SHALL BE UNDERTAKEN ONLY FOR PURPOSES OF TESTING AND TRAINING".

II

ON NOVEMBER 5, 1975, WHEN I PROPOSED AGREEMENT BY CHIEFS OF DELEGATION AD REFERENDUM TO THEIR GOVERNMENTS ON THE TEST OF ARTICLE VII OF THE JOINT DRAFT TEXT, I ALSO STATED THAT IT WOULD BE DESIRABLE FOR THE PARTIES TO DESIGNATE THEIR PRESENT ICBM TEST RANGES, AND TO INFORM THE OTHER PARTY IN THE STANDING CONSULTATIVE COMMISSION OF ANY NEW LOCATIONS. THE US DELEGATION CONTINUES TO BELIEVE THAT SUCH A DESIGNATION HAS MERIT. IT WOULD INSURE A MUTUAL UNDERSTANDING AS TO THE OBLIGATIONS OF THE SIDES UNDER SUBPARAGRAPH 2(B) OF ARTICLE VII. IT WOULD ALSO CONTRIBUTE TO THE CONFIDENCE OF THE SIDES IN ENTERING INTO NEW AGREEMENT BY REMOVING POSSIBLE SOURCES OF UNCERTAINTY AS TO WHAT AREAS ARE MUTUALLY UNDERSTOOD TO COMPRISE ICBM TEST RANGES.

MR. MINISTER, I PROPOSE THAT A DESIGNATION OF SUCH TEST RANGES BE MADE. THIS DESIGNATION COULD TAKE THE FORM OF AN AGREED STATEMENT ALONG THE FOLLOWING LINES:

"THE PARTIES AGREE THAT CURRENT ICBM TEST RANGES FOR
THE UNITED STATES ARE LOCATED.....,
AND FOR THE SOVIET UNION ARE LOCATED.....
..... IF IN THE FUTURE A PARTY ADDS AN ADDITIONAL

L

ICBM TEST RANGE OR CHANGES THE LOCATION OF AN EXISTING
TEST RANGE, THAT PARTY SHALL INFORM THE OTHER PARTY OF
THE NEW LOCATION."

IN THE PROCESS OF FORMULATING THIS AGREED STATEMENT, THE US SIDE WOULD SPECIFY ITS TEST RANGES AS BEING LOCATED NEAR SANTA MARIA, CALIFORNIA, AND AT CAPE CANAVERAL, FLORIDA.

III

SECRET

SECRET

PAGE 03 SALT T 00044 051613Z

MR. MINISTER, I LOOK FORWARD TO HEARING YOUR VIEWS ON THIS SUBJECT.

END FIRST STATEMENT

BEGIN SECOND STATEMENT

STATEMENT BY AMBASSADOR JOHNSON

MARCH 5, 1976

MR. MINISTER:

I

AT OUR LAST MEETING ON MARCH 2, THE U.S. DELEGATION MADE AN INTEGRATED PROPOSAL TO RESOLVE EXISTING QUESTIONS CONCERNING ARTICLE XI AND ARTICLE XVII AND TO ENSURE UNIFORM APPLICATION OF THE PROVISIONS OF THE NEW AGREEMENT RELATING TO THE AGGREGATE LIMITATIONS.

IN CONNECTION WITH THIS PROPOSAL, I POINTED OUT THAT AN IMPORTANT QUESTION IS WHETHER SPECIFIC ITEMS OBSERVED BY NATIONAL TECHNICAL MEANS ARE TO BE INCLUDED OR NOT TO BE INCLUDED IN THE AGGREGATE LIMITATIONS. CLEAR DEFINITIONS, PROVISIONS FOR WHEN ARMS ENTER THE AGGREGATES, AND OTHER PROVISIONS REGARDING DISMANTLING AND DESTRUCTION OF EXCESS OR PROHIBITED ARMS ARE IMPORTANT STEPS TOWARD THE SOLUTION OF THAT QUESTION. HOWEVER, IN THE U.S. VIEW, THEY ARE NOT BY THEMSELVES SUFFICIENT. TO ENSURE THAT THERE IS UNIFORM APPLICATION OF THE PROVISIONS OF THE NEW AGREEMENT, IT IS ALSO NECESSARY THAT THE PARTIES, GIVEN THOSE AGREED STANDARDS AND EMPLOYING NATIONAL TECHNICAL MEANS, REACH THE SAME CONCLUSION REGARDING THE NUMBER OF STRATEGIC ARMS POSSESSED BY EACH PARTY. THAT OBJECTIVE REQUIRES TIMELY AGREEMENT ON THE ACTUAL NUMBERS INVOLVED.

THUS, THE U.S. DELEGATION HAS PROPOSED THAT, BY THE TIME OF SIGNATURE OF THE NEW AGREEMENT, THE SIDES REACH AGREEMENT ON THE NUMBERS OF STRATEGIC OFFENSIVE ARMS IN EACH CATEGORY POSSESSED BY EACH SIDE AS OF THAT DATE AND THAT CHANGES TO SUCH NUMBERS BE REPORTED TWICE A YEAR IN THE STANDING CONSULTATIVE COMMISSION.

SECRET

SECRET

PAGE 04 SALT T 00044 051613Z

I ALSO INDICATED THAT, AS PART OF THE RESOLUTION OF THIS ISSUE, THE U.S. WOULD BE PREPARED TO MODIFY ITS PROPOSALS FOR ARTICLES XI AND XVII.

II

MR. MINISTER, I WANT TO EMPHASIZE THAT THE ISSUE WHICH I HAVE MENTIONED TODAY AND TO WHICH I SPOKE AT GREATER LENGTH EARLIER THIS WEEK--THAT IS, HOW TO ENSURE THAT THE LIMITATIONS SET FORTH IN THE NEW AGREEMENT WILL BE APPLIED UNIFORMLY--IS ONE OF GREAT IMPORTANCE. IT IS ESSENTIAL THAT IT BE RESOLVED PRIOR TO SIGNATURE OF THE AGREEMENT IN ORDER THAT BOTH PARTIES WILL, AT THE TIME OF SIGNATURE, BE CONFIDENT THAT THEY HAVE REACHED THE SAME CONCLUSIONS REGARDING THE NUMBERS OF STRATEGIC OFFENSIVE ARMS POSSESSED BY EACH PARTY AND THEREBY BE IN ACCORD ON THE NUMBER OF SUCH ARMS

WHICH ARE SUBJECT EITHER TO INCLUSION IN THE AGGREGATES OR TO
DISMANTLING OR DESTRUCTION. THIS OBJECTIVE WILL REQUIRE OUR
DELEGATIONS TO REACH:

(A) AGREEMENT ON THE FORM OF THE ACCORD;

(B) AGREEMENT ON THE CATEGORIES OF STRATEGIC OFFENSIVE
ARMS TO BE INCLUDED IN THE ACCORD;

(C) AGREEMENT ON HOW TO ARRIVE AT THE PERTINENT
NUMBERS OF SUCH ARMS IN A TIMELY MANNER; AND

(D) AGREEMENT ON THE NUMBERS THEMSELVES.

IN ORDER THAT THE FOREGOING TASKS MAY BE UNDERTAKEN AS SOON
AS POSSIBLE, I SUGGEST AS A FIRST STEP THAT THERE BE A MEETING OF
THE CHIEFS OF DELEGATION AT THE EARLIEST DATE CONVENIENT TO THE
SOVIET DELEGATION.

END SECOND STATEMENT
JOHNSON

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